

## Message Text

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ACTION IO-14

INFO OCT-01 EA-10 ISO-00 CIAE-00 COME-00 EB-08 INR-10  
LAB-04 NSAE-00 SIL-01 DODE-00 PM-05 H-01 L-03  
NSC-05 PA-01 SP-02 SS-15 ICA-11 OIC-02 /093 W  
-----110751 251333Z /45 42  
R 250854Z MAY 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8233  
INFO USMISSION GENEVA

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E.O. 11652: N/A  
TAGS: ILO, ELAB  
SUBJECT: ILO 1978 CONFERENCE

REF: STATE 127537

1. LABATT DISCUSSED USG VIEWS ON FORTHCOMING INTERNATIONAL LABOR CONFERENCE (ILC) ELABORATED REFTEL WITH MINISTRY OF FOREIGN AFFAIRS UNITED NATIONS SPECIALIZED AGENCY DIVISION CHIEF KIJIMA MAY 24. KIJIMA SAID THAT AS USG WELL KNOWS GOJ POSITION ON ILO MATTERS WAS VIRTUALLY IDENTICAL TO OURS. GOJ ALSO BELIEVED THAT MOST IMPORTANT TASK AT ILC WAS ADOPTION OF REPORT OF COMMITTEE ON APPLICATION OF CONVENTIONS AND RECOMMENDATIONS (CACR). KIJIMA SAID THAT GOJ BELIEVED BECAUSE SO MANY HIGH-LEVEL USG OFFICIALS HAD STRESSED LINKAGE BETWEEN ADOPTION OF CACR TO ANY POSSIBLE U.S. DECISION TO REJOIN ILO, PROSPECTS VERY GOOD THAT ILC WILL APPROVE IT.

2. KIJIMA SAID THAT GOJ ONLY MAJOR DIFFERENCE WITH USG IS HANDLING OF STRUCTURAL REFORM ISSUE. GOJ BELIEVED THAT WHILE PRESERVATION OF ILO GOVERNING BODY (GB) IN ITS PRESENT FORM SEEMED SUPERFICIALLY TO BE IDEAL WAY OF  
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PROTECTING WESTERN INTERESTS IN ILO, IT WAS NO LONGER REALISTIC POSITION IN VIEW OF PRESSURES FROM VAST MAJORITY OF ILO MEMBERS FOR CHANGES GIVING GROUP OF 77 GREATER PARTICIPATION IN DECISION MAKING PROCESS. MOREOVER, EXPANSION IN SIZE OF GB PERMITTING GREATER THIRD WORLD REPRESENTATION MIGHT INCREASE POSSIBILITY THAT IN FUTURE ILC WOULD ACCEPT WITHOUT MODIFICATION GB RECOMMENDATIONS

ON CONTROVERSIAL ISSUES. GOJ, THEREFORE, HOPED THAT INDUSTRIAL MARKET ECONOMY COUNTRIES (IMEC) WOULD AGREE ON JOINT STRATEGY WHEREBY IN RETURN FOR IMEC CONCESSIONS ON EXPANSION IN GB MEMBERSHIP, GROUP OF 77 WOULD RECOGNIZE FORMALLY THAT 10 LARGEST NATIONS WERE ENTITLED TO PERMANENT SEATS ON GB. IN THIS CONTEXT, WHILE GOJ AGREED FULLY WITH U.S. ON IMPORTANCE OF AMENDING ARTICLE 17 OF STANDING ORDERS AND WELCOMED USG'S FAVORABLE VIEW OF REVISED TEXT NOW IN CIRCULATION, GOJ NEVERTHELESS FELT THAT IT WOULD BE TACTICAL ERROR AT THIS JUNCTURE TO PRESS FOR ILC APPROVAL OF REVISED ARTICLE 17 OUTSIDE OF PACKAGE ON STRUCTURE. IF OVERALL COMPROMISE ON STRUCTURAL REFORM, INCLUDING ARTICLE 17 AMENDMENT, OBTAINED WIDE BACKING BY GROUP OF 77 REPRESENTATIVES AS WELL AS IMEC MEMBERS ON WORKING PARTY AND GB, THERE WOULD BE LESS LIKELIHOOD OF RADICAL GROUP OF 77 MEMBERS NOT REPRESENTED ON GB ATTEMPTING TO REOPEN ENTIRE PACKAGE ON CONFERENCE FLOOR. CONVERSELY, EVEN IF ARTICLE 17 SUCCESSFULLY AMENDED IN GB, THERE STRONG POSSIBILITY THAT THIS YEAR'S ILC WOULD SEE REPLAY OF LAST YEAR'S UNFORTUNATE DEFEAT OF REFORM.

3. KIJIMA AGAIN URGED THAT IF WORKING PARTY ON STRUCTURE DID NOT REACH AGREEMENT THIS WEEK, USG APPROACH OTHER IMEC MEMBERS AT HIGH-LEVEL TO MAKE CLEAR WHAT CONCESSIONS ON SIZE AND COMPOSITION ON GB WOULD BE ACCEPTABLE TO IT. KIJIMA ADDED THAT MANY IMEC MEMBERS, PARTICULARLY EC LIMITED OFFICIAL USE

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COUNTRIES, DID NOT TAKE USG LOBBYING ON THIS ISSUE IN JANUARY VERY SERIOUSLY BECAUSE THEY FELT IT WAS TOO LOW-KEY, TOO LOW-LEVEL AND TOO LATE.

4. LABATT WILL MAKE SIMILAR APPROACH TO MINISTRY OF LABOR (MOL) TODAY. BECAUSE PRINCIPAL MOL DELEGATE TO ILO, DEPUTY VICE MINISTER IWATA, HAS ALREADY DEPARTED FOR GENEVA, WE RECOMMEND THAT USMISSION DISCUSS SUBSTANCE OF REFTEL WITH HIM. MANSFIELD

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, INTERNATIONAL LABOR ORGANIZATIONS, MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 may 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Disposition Reason:**  
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**Review Markings:**  
Sheryl P. Walter  
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